Delaware Regulations for Vapor Emission Controls at Gasoline Dispensing Facilities (GDFs)

Review Committee Meeting #2 September 26, 2013

Division of Air Quality



Agenda

- 1. Recap of Committee Meeting #1
- 2. Path Forward
- 3. Proposed Regulatory Framework
- 4. UST Performance Standards
- 5. Definition of Reconstructed GDF
- 6. Decommissioning Procedures
- 7. Plan for Next Meeting



1. Recap of Committee Meeting #1



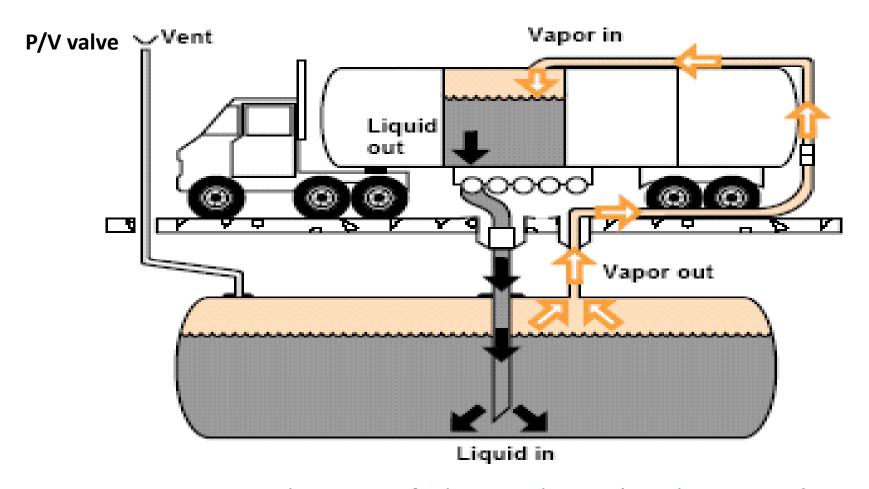


Vapor emissions at GDF

Gasoline vapor: Toxics and VOC

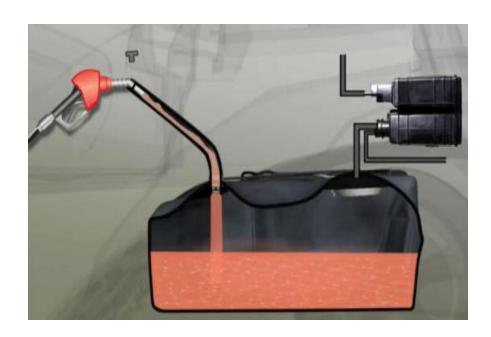


Stage I Gasoline Delivery and Tank Truck

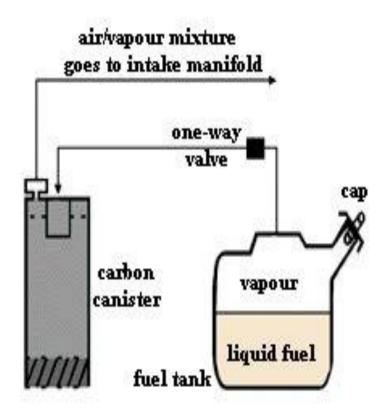


- Sec. 26 Stage I Deliveries: As fuel enters the GDF's tank, <u>saturated</u>
 <u>vapor</u> is returned to the tanker via a separate vapor connection.
- Sec. 27 Tank Truck: Must be vapor-tight.

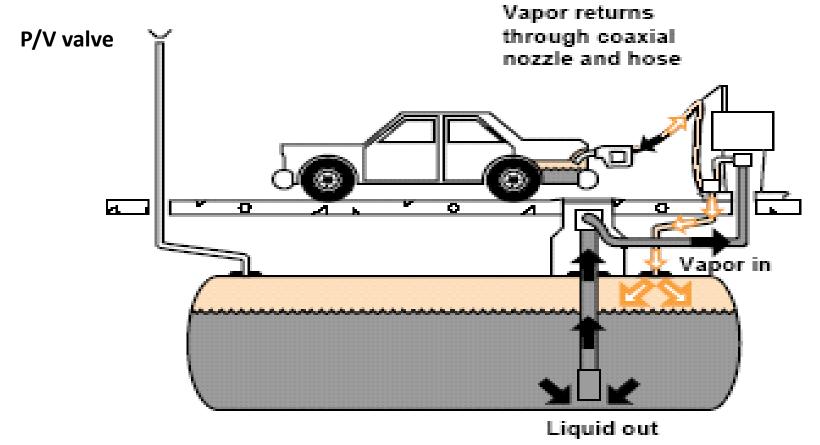
Onboard Refueling Vapor Recovery (ORVR)



Refueling



ORVR and Stage II: ORVR Problem



- Before ORVR: <u>Saturated vapor</u> goes into UST, and both vehicle side and tank side emissions are controlled.
- After ORVR: **No saturated vapor**, but fresh air, into UST. In particular, significant fresh air is drawn into UST by vacuum-assist Stage II.
- Fresh air → vapor growth in UST → <u>new emission</u>: Now vehicle side emissions controlled, but not tank side.

ORVR and Stage II: ORVR Problem Tank overnight emission (off operation)

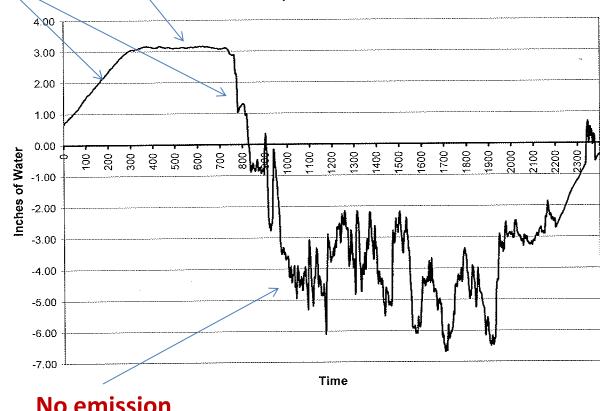
Potential Leaks

Emission at P/V valve

Manufacturer #1 Balance System Typical Daily UST Pressure Profile Saturday, November 12, 2005

Note that

- due to vapor growth from air ingested during the day,
- New emissions are induced at night



No emission

Goals of This Regulatory Revision

- All GDFs to be well-controlled (i.e., both the vehicle side and the UST side).
- Provide flexibility to facilities in meeting control strategy.
- Do not increase overall costs compared to current Stage I and Stage II program.



2. Path Forward





Path Forward

Given that ...

At refueling side:

Stage II is needed at majority of stations now

Stage II gets about 0.80 tpd benefit in 2013

 Stage II benefits decrease over time because of fleet turnover (i.e., ORVR equipped new cars replace non-ORVR equipped old cars)

Stage II gets about 0.24 tpd in 2020



Path Forward...

At UST side:

- UST emissions were controlled before
 ORVR was introduced because only
 saturated vapor was to the UST; installed
 P/V valve; annual pressure decay test.
- UST side emissions increase over time due to increasing ORVR and fresh air ingestion.
- At the end of 2018, the benefit of Stage II is less than its dis-benefit.



Path Forward...

- Requiring both "compatible" Stage II and UST controls is not consistent with our goal of not increasing costs over current levels;
- Our path forward is to revise the regulations to transition from vehicle side control to UST side control in a manner that ensures no loss in overall benefit.



3. Proposed Regulatory Framework





Proposed Regulatory Framework

Any new GDF constructed after 2013:

- Need no Stage II:
 - Data indicates an average of 7 new stations in DE per year (i.e., 7 the first year, 14 the next year, 21 the next year, etc.).
 - Net lost benefit of Stage II never exceeds
 0.06 TPD up to 2018
- Need to meet UST side performance standards (discussed later).



Proposed Regulatory Framework...

- Existing GDFs with Stage II:
 - May decommission Stage II and meet UST performance standards,
 - Beginning 2015 for reconstructed stations
 - Beginning 2018 for all stations
 - Must, by 12/31/2018,
 - install ORVR-compatible nozzles, OR
 - meet UST performance standards
 - Must, by 12/31/2019, meet UST performance standards.



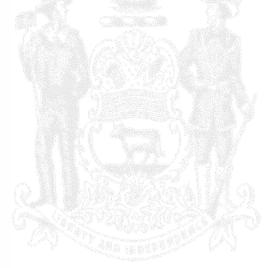
Remainder of Today's Meeting

- Discuss UST performance standards
- Define UST side controls
- Define a reconstructed GDF
- Discuss Stage II decommissioning procedures



4. Discussion of

UST Performance Standards





Concepts:

- If the UST pressure is negative, there will be no emissions.
- □ If the UST pressure is below P/V valve crack point and there are no leaks, there will be no emissions.
- □ If the UST pressure is above P/V valve crack point, then there will be emissions.



- Standard 1:
 - Maintain negative tank pressure.
 - Monitor and keep records to show tank pressure stays negative.

Or,



Standard 2:

- Maintain tank pressure less than P/V valve positive crack point; and
- Verify system tightness; and
- Monitor and keep records to show tank pressure stays less than P/V valve positive crack point.

Or,



Standard 3:

Install pressure management system to minimize tank pressure and control emissions.



Committee discussion on

Standard 1

Standard 2

Standard 3



Performance-Based Approach

Standard 4:

- Control nozzle spillage to meet CARB standards,
- Applicable for GDFs that do not operate Stage II vapor recovery.



5. Definition of Reconstruction of GDF



Define Reconstruction of GDF

- Why define: Stage II decommissioning at the time of reconstruction
- Inputs from committee members:
 - Replacement of (all) gas dispensers;
 - Performing tank/piping work;
 - Replacing or upgrading the entire tank top;
 - Replacing >50% of piping;
 - Replacing UST system;
 - Installing sumps;



6. Stage II Decommissioning Procedures



Decommissioning Procedures

 PEI's RP300: Recommended Practices for Installation and Testing of Vapor-Recovery
 Systems at Vehicle-Fueling Sites (2009 Edition)
 PEI/RP300-09:

http://www.pei.org/PublicationsResources/RecommendedelecticesExams/RP300/tabid/101/Default.aspx

From EPA Guidance (2012):

"...(RP300-09) is especially instructive as it was developed by industry experts with a focus on regulatory compliance and safety."

PEI/RP300-09 Section 14

14. Decommissioning Stage II Vapor-Recovery Piping

- 14.1 Introduction
- 14.2 Nature of the Procedure
- 14.3 Qualifications
- 14.4 Paperwork
- 14.5 Applicability
- 14.6 Decommissioning Procedure

PEI/RP300-09 Section 14.6

14.6 Decommissioning Procedure

14.6.1	Initiate Safety Procedures
14.6.2	Relieve Pressure in the Tank Ullage
14.6.3	Drain Liquid-Collection Points
14.6.4	Vacuum-Assist Systems with Vapor Pumps for Each Fueling Position
14.6.5	Vacuum Assist Systems with a Centrally Located Vapor Pump
14.6.6	Isolate the Below-Grade Vapor Piping at the Base of the Dispenser
14.6.7	Disconnect the Vapor Piping at the Tank Top
14.6.8	Seal the Dispenser Cabinet Vapor Piping
14.6.9	Replace Hanging Hardware
14.6.10	Replace the Pressure/Vacuum Vent Valve(s)
14.6.11	Remove Stage II Operating Instructions from Dispensers
14.6.12	Conduct Pressure Decay Test and Tie-Tank Test
14.6.13	Conduct a Final Visual Check
14.6.14	Complete the Checklist in Appendix C of this document

Decommissioning Procedures

- Delaware may consider including relevant additions
 - that other states have made to the PEI protocol, and
 - o that will meet Delaware's needs.
- Ex.: Other states' links

Connecticut:

http://legiscan.com/CT/text/HB06534

Massachusetts:

http://www.mass.gov/eea/docs/dep/air/community/s2edd13.pdf

New York:

http://www.dec.ny.gov/regulations/74990.html

Vermont:

http://www.anr.state.vt.us/air/compliance/docs/Stage%20II%20Decommissioning%20Procedure%20Revision%201.pdf

7. Planning for Next Meeting

- 1. Date: October 24, 2013
- 2. Location: Lukens Drive
- 3. Tasks prior to next meeting
- 4. Agenda (to be determined)

Thanks

